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June 18, 2008

Your file Votre référence

Our file Notre référence

MEMORANDUM FOR MR. DARRELL MAHONEY

SUBJECT: Internal Affairs and Fraud Prevention Investigation HAN 1922-13-07052 Unauthorized Access Burnaby Fraser Tax Services Office

• •	Darmany (rager ray we	1 6 1000 G 11 100
Prevention Division inve	estigation to determine the	made unauthorized accesses
violated the		investigation determined that nic Networks' Usage Policy by nessages.
deemed to contain cont emails that were deeme emails and sent 81 that his brott a former C	ng 55 and sending one em ent of Level One Unaccep ed Level Two Unacceptable were deemed personal in	table Activity. He received 269 e Activity. He received 831
determined that Conflict of Interest Police own residential address and his mother; when he of one of disclosure to him about unauthorized access in cousin; when he made information of	cy when he made an unauts and gained access to tax ne made an unauthorized at his CRA colleagues, and it a taxpayer who lived in his Rapid to the taxpayer information of	Ethics and Conduct and the thorized access in Rapid to his apayer information of neighbours access in Rapid to the address made an unauthorized is apartment; when he made an ormation of

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Should you require any additional information, please contact Josée Labelle, Director, Internal Affairs and Fraud Prevention Division, at (613) 948-2438.

Jocelyn Malo Director General

Security, Risk Management and Internal Affairs Directoral

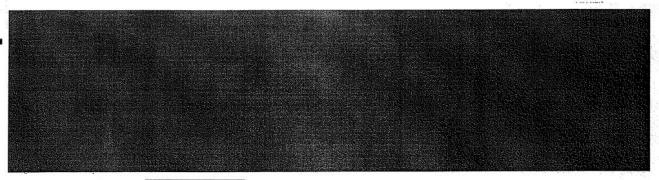
Attachment

c.c.: James Ralston, Chief Financial Officer and Assistant Commissioner,
Finance and Administration
Peter Cenne. Director, Collective Bargaining Interpretations and Recourse
Mike Quebec, Director, Burnaby Fraser Tax Services Office, Pacific Region

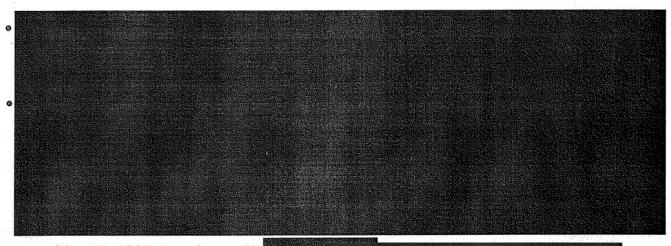
BACKGROUND

On May 10, 2007, while retrieving CRA documents from the work space office of an employee on unauthorized leave from the Burnaby Fraser Tax Services Office (TSO), management identified writs and other legal documents in his workstation that had not been worked. They also found several documents of a personal nature that suggested may have used the CRA's electronic network systems for personal use, including possible unauthorized access to taxpayer information. A questionnaire from a personal dating service, completed in what appeared to be shandwriting, raised concerns that was accessing taxpayer information to search for single women. While it was determined that did not have access to the internet from his CRA computer, an internet social list contained his CRA email address.
An audit trail report for the period of January 1, 2003 to April 19, 2007 was requested to verify system accesses. The review of the audit trail report revealed that had accessed the tax information of his former common-law spouse, his mother, and a co-worker. An additional 60 questionable accesses were identified that did not appear to form part of the employee's workload.
The matter was referred to Mike Quebec , Director, Burnaby Fraser TSO, who requested that Internal Affairs and Fraud Prevention Division investigate.
PURPOSE OF THE INVESTIGATION
To determine the extent to which made unauthorized accesses to taxpayer information and misused the CRA's electronic network systems.
PERSONS INTERVIEWED
Unless noted otherwise, all the persons listed below work at the Burnaby Fraser TSO.
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• in late April 2007, was given a ten day suspension for unauthorized absence from the workplace;



on May 10, 2007, he, along with

and

searched work space in absence for any outstanding taxpayer correspondence or actionable items that needed to be looked after. He recognized an operational need to do so because in 2003, when was away on leave with income averaging, he found a large quantity of taxpayer correspondence that had failed to log into the system;

during the May 10, 2007 search,

workstation that needed to be actioned. They also found several
documents of a personal nature that suggested may have used the
CRA's electronic network systems for personal use, including possible unauthorized
access to taxpayer information. A questionnaire from a personal dating service,
completed in what appeared to be handwriting, raised concern that
was accessing taxpayer information to search for single women. And,
while it was determined that did not have access to the internet from
his CRA computer, an internet social list contained his CRA email address;

• in 2006 he had cautioned about misusing the CRA's electronic network systems, specifically about his excessive use of the Netsend feature for sending pop-up text messages to other CRA employees for personal reasons. On May 10, 2007, Internal Affairs and Fraud Prevention Division provided a report to him that stated misused the Netsend feature by sending or receiving a

Table 3: Personal emails sent by

during working hours

RECIPIENT	EMAILS SENT	REMARKS
	43	former
		common-law roommate
	8	sister
	3	Believed to be
	11	Believed to be
		mother
	12	friend
	2	
	1	
	1	brother

- he reviewed telephone records pertaining to and determined he made and received some 27 and one-half hours of personal calls between January 2007 and April 2007. None of these calls matched any ACS diary entries.
- he reviewed the audit trail report of accesses had made and discovered numerous questionable accesses that were not related to his authorized workload. He noted that a high percentage of the accesses were to taxpayers who resided outside the Burnaby Fraser TSO jurisdiction, mostly in Vancouver. Some of the taxpayers were single females born between 1970 and 1980 and approximately the same age as
 - these calls were was assigned to take calls while sorted by TSO jurisdiction. Most of the incoming calls pertained to taxpayers who lived within the Burnaby Fraser TSO boundaries. Therefore, it was unusual that so frequently accessed the information of taxpayers who resided outside the Burnaby Fraser TSO area. It was also unusual that needed to look up the taxpayer information in Rapid because normal procedure was to ask personal information such as a social insurance number from the taxpayer to had not made any diary notes to record the verify their identity. alleged taxpayer calls and subsequent accesses to Rapid and he could not link any accounts. In his experience, it did not of the questionable accesses questionable accesses were initiated by taxpayer make sense that was involved in work related calls. He did not think because there was no logical correlation between the questionable accesses and accounts; other
 - Rapid Option T search for possibly to obtain taxpayer information about his neighbours. Included was a hit for which

October 1, 2	003 ACS; Rapid I, C (2001, 2002), DD.3
	(2001, 2002)
October 10,	2003 Rapid Alpha T, E, I, C2 (2000), DD.3
	(2000, 2001, 2002)
October 10,	2003 Rapid Alpha T, E, I, DD.3
	(2000, 2001, 2002)
November 6	
	DD.3 (1999, 2000, 2001, 2002)
November 2	7, 2003 Rapid Alpha T, E, I, C (2002), DD.3
	(1998, 1999, 2000, 2001)
December 3	Rapid Alpha T (1 hit)
December 1	0, 2003 Rapid Alpha T, E, DD.3 (2002), C
· · · · · · · · · · · · · · · · · · ·	(2002)
December 1	0, 2003 Rapid Alpha T (3 hits)
December 1	6, 2003 Rapid Alpha T (1 hit)
December 1	6, 2003 Rapid Alpha T (1 hit)
December 2	29, 2003 Rapid Alpha T (124 hits)

his analysis revealed made unauthorized accesses to the taxpayer information of single, female taxpayers of similar age to

Table 5: Questionable system accesses made by for possible personal interest

NAME	DATE OF ACCESS	BIRTHDATE	MARITAL STATUS	REMARKS
	Sep 15, 2005	Jul 31, 1978	Single	Resided in Surrey
	Sep 18, 2005	Feb 19, 1978	Single	Resided in Surrey
	Jan 12, 2004	unknown	Single	Resided in
				Vancouver
	May 28, 2004	Jan 27, 1978	Single	Resided in
				Vancouver
	May 28, 2004	Jan 27, 1978	Single	Resided in
				Vancouver
	Jun 10, 2004	Oct 30, 1978	unknown	Resided in Victoria
	Jun 10, 2004	Mar 28, 1984	unknown	Resided in Surrey
	Aug 20, 2004	Oct 19, 1980	unknown	Resided in
				Vancouver
	Sep 22, 2004	May 18, 1972	Single	Resided in
	16 .			Abbotsford
	Jan 1, 2003	Nov 15, 1980	Single	Resided in Nanaimo
	Jan 6, 2003	Aug 18, 1980	unknown	Resided in
				Coquitlam
	Jan 13, 2003	Mar 11, 1975	Single	Resided in
				Port Moody

			3
Jan 13, 2003	Oct 23, 1975	Single	Resided in Vancouver
Jan 21, 2003	Dec 30, 1978	Single	Resided in White Rock
Jan 28, 2003	Dec 29, 1977	Single	resided in Surrey, B.C.
Mar 2 2003	Jun 11, 1978	Single	Resided in Surrey
Mar 3, 2003 Jul 3, 2003	May 14, 1975	Married	Resided in Prince Rupert
Jul 30, 2003	May 7, 1978	Single	Resided in Surrey
Aug 20, 2003	Feb 14, 1980	Common- law	Resided in North Vancouver
Sep 15, 2003	Jan 13, 1974	Single	Resided in Vancouver
Sep 18, 2003	May 7, 1974	unknown	Received several personal emails from her, resided in Flin Flon, MB.
Oct 1, 2003	Dec 16, 1968	Single	Resided in Surrey
unknown	Mar 5, 1968	Single	Resided in Pitt Meadows

	January 31, 2008, and on February 28, 2008, in the presence of Burnaby Fraser TSO,
•	he started working for the CRA as an intern in 1998 and became an indeterminate employee in 2000. All of his service was with Fraser TSO;
•	his current team leader was
•	he had been away on extended leave since last summer and had returned to work on January 23, 2008;
	his current home address was He lived with his mother,
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COMMENT: There appears to be several spellings for the name of mother, including	
he had completed a questionnaire from a dating service and had workstation. It was a practical joke for a CRA of he had completed the form, he had not registered online at the of website nor had he mailed it in. His colleagues in the collection put each other on various mailing lists as practical jokes. He had questionnaire on his own time and had kept it at his workstation	colleague. Although dating service's division had often ad completed the
COMMENT: is a with the Burnaby Fraser TSO	of the
numbers on the questionnaire or any other data that of CRA. The reverse side of the questionnaire contained numbers. The senior investigator was not able to make	and a work senior investigator mbers and and the other mber with no detail report revealed placed 15 lt is e person as CRA telephone would identify the ed 11 other telephone
The following table summarizes the list of telephone on the reverse side of the questionnaire and provides look-up search results. The senior investigator determined and were not CRA em	es the Telus reverse rmined that nployees. Further,

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Table 6: List of telephone numbers from the reverse side of the electronic dating questionnaire completed by

NUMBER	LOCATION	TYPE	PROVIDER	RESULTS
(604)	Vancouver, B.C.	Cell	Rogers Wireless	Unpublished or Unavailable
(604)	Vancouver, B.C.	Land Line	Telus	Unpublished or Unavailable
(604)	Newton, B.C.	Land Line	Telus	Unpublished or Unavailable
(604)	Vancouver, B.C.	Cell	Fido	Unpublished or Unavailable
(250)	Vernon, B.C.	Land Line	Telus	Unpublished or Unavailable
(250)	Vernon, B.C.	Land Line	Telus	Unpublished or Unavailable
(604)	Abbotsford, B.C.	Cell	Rogers Wireless	Unpublished or Unavailable
(604)	Vancouver, B.C.	Land Line	Telus	Unpublished or Unavailable
(604)	Vancouver, B.C.	Cell	Fido Solutions	Unpublished or Unavailable
(604)	Langley, B.C.	Land Line	Telus	
(604)	Surrey, B.C.	Land Line	Telus	

- he had no idea who or were or why he had listed their names on the back of the dating service questionnaire;
- he had registered personally with other electronic dating services but on his own time. He just browsed these sites and had never met anyone this way. This activity had nothing to do with his duties at the CRA and did not conflict with them;
- he had kept a party invitation list in his workstation, which contained his CRA email address. When he was he belonged to a group of federal government including a woman with the RCMP. She had put his name on a list for get-togethers. As he did not have internet access through his CRA computer at his workstation, he could not receive emails from the group at work. He likely went to the CRA library for Internet access and printing. He did this on his own time during lunch or coffee break. As he printed the information seven years ago, he could not remember specifics;

COMMENT: On February 6, 2008 the senior investigator examined the "E-Vite" party invitation and determined it was dated October 4, 2001.

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•	he could not recall why he conducted an Option T search and then accessed the taxpayer information of the conducted an Option T search and then accessed the
•	he could not recall why he conducted an Option T search for December 10, 2003;
•	he could not recall why he conducted an Option T search for or on December 16, 2003;
0	he could not recall why he conducted an Option T search for December 29, 2003;
6	he could not recall why he conducted an Option T search and then the taxpayer information of on September 22, 2004;
6	he could not recall why he conducted an Option T search and then accessed ACS and the taxpayer information of on November 17, 2004;
•	he could not recall why he conducted an Option T search and then accessed the taxpayer information of on September 15, 2005;
•	he could not recall why he conducted an Option T search for September 11, 2005;
C	provide him with his daughter's social insurance number for the purchase of savings bonds.
	he conducted an Option T search and then accessed the taxpayer information of his cousin, on September 18, 2003 to find her address because they had been out of touch for a while and he wanted to contact her. He realized that was a mistake and contrary to CRA policy. He did not disclose her taxpayer information to her or anyone else;
С	OMMENT: accessed Rapid Option T, E and DD.3 (2000, 2001 and 2003). While both Options E and DD.3 provided addresses, Option DD.3 provided additional information pertaining to her employer and employment income, over and above her mailing address and telephone number.
•	he had accessed thousands of in Rapid during his employment with the CRA. It was coincidental that some of those belonged to young single women. The allegation that he had used Rapid and taxpayer information to look up potential dates was ridiculous.

<u>ANALYSIS</u>

Electronic Dating Service

The investigation did not find a	any evidence to link the electronic dating service
questionnaire found in	workstation to alleged personal use of the Rapid
system desnite management'	s inference that he had done so. His explanation that he
filled it out as a prank for his w	ork colleague is, on a balance of probabilities, valid. The
information contained on the o	guestionnaire, including the eleven telephone numbers
listed on the reverse side, cou	ld not be linked with any taxpayer information
had accessed.	22.3

E-Vite Party List

The investigation did not find any	evidence to link the "E-vite" or electronic party
invitation found in	workstation to alleged personal use of the Rapid
system. The information contained	ed on the invitation list could not be linked with any
taxpayer information	had accessed.

Unauthorized Access / Disclosure Pertaining to

The investigation did not find any evidence to support management's inference that
made unauthorized access to or disclosure of the taxpayer information of
Additionally, there is no evidence to suggest that
provided with preferential treatment by providing him with his daughter's
social insurance number to facilitate the purchase of bonds. If had done
so, he would not likely have drawn attention to himself by discussing the situation to
the following day. There is no reason to doubt that
conducted the Rapid Option T search in good faith, not realizing when he commenced
that was the daughter of When that was determined
he ceased his search and later disclosed the incident to
analysis during the course of the investigation revealed that it was unlikely he could
have identified from this Rapid Option T search as none of the social
insurance numbers matched the social insurance numbers of the three
in Rapid.
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Misuse of the CRA Telephone System

made excessive use of his CRA telephone to place By his own admission, and receive personal calls, including 143 calls placed to and 29 received from his mother's telephone number. However, a review of the call detail report for the period July 1, 2004 to April 19, 2007 revealed that the majority of these calls, placed over approximately three years, were of short duration of five minutes or less.

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Misuse of Electronic Networks Systems

The Electronic Networks Monitoring Section of the Internal Affairs and Fraud Prevention Division determined that misused the Netsend feature of Microsoft Outlook to send and receive a total of 22,199 pop-up messages during a nineteen-month period. The Electronic Networks Monitoring Section also determined that received 55 emails and sent one email on Microsoft Outlook deemed to contain content of Level One Unacceptable Activity. He received 269 emails that were deemed Level Two Unacceptable Activity. He received 831 emails and sent 81 that were deemed personal in nature. None of these emails were related to his authorized workload. By his own admission sent and received emails from CRA facilities to friends and relatives during working hours including: his brother in Ottawa; White Rock; a former CRA employee; his former room-mate;
his cousin in Flin Flon; and, his friend.
admitted that his excessive use of the electronic network secondary systems probably exceeded acceptable limited personal use. ongoing misuse of the CRA's electronic networks clearly violated Chapter 28, Monitoring of the Electronic Networks' Usage Policy, Security Volume, Finance and Administration Manual.
Unauthorized Accesses Pertaining to Residential Addresses
By his own admission accessed the addresses of six apartment buildings in the Vancouver area via a Rapid Option T search: Could not provide a reasonable explanation as to why he had done so. With respect to the Rapid Option T access to his own apartment address at his stated rationale was to obtain the postal code of the building next door. This does not seem to be a credible explanation. Moreover, by looking up his own address, accessed the names and social insurance numbers of all the tenants who lived in his building, including his mother's, when there was no legitimate operational requirement to do so. Unauthorized Access and Disclosure Pertaining to
With respect to the address at stated he learned from an exotic dancer who called that she lived in the building. In the building, and by his own admission, he "may have" informed about the exotic dancer and where she lived. Although denied making an unauthorized disclosure of taxpayer information to even a partial disclosure of taxpayer information.

Unauthorized Access to the Taxpayer Information of
by his own admission, made an unauthorized access to the taxpayer information of his cousin from Flin Flon, Manitoba. His stated reason was to obtain her current address to contact her for personal or family reasons. He accessed Rapid Option T, E and DD.3 (2000, 2001 and 2003). While both Options E and DD.3 provided mailing addresses, Option DD.3 provided additional information pertaining to her employment history and income.
Unauthorized Access Pertaining to Social Networking
by his own admission, brought into the Burnaby Fraser TSO a personal list containing 63 hotmail addresses not associated with his CRA workload. Allegedly because his printer did not work, he emailed the list to a colleague who also worked at the Burnaby Fraser TSO using his CRA Microsoft Outlook account and had her print it, which she did on November 16, 2005. acknowledged the list was his but paradoxically denied knowing most of the names on it. This list, which management later recovered from his workstation, contained six taxpayers that unauthorized accesses to on Rapid. It included (his cousin) and (his room-mate) for whom he admitted the unauthorized accesses. It also included four others who he denied any knowledge of including Significantly, the latter three matched a list of taxpayers (Table 5) that management believed identified on Rapid as single women approximately his own age that he was seeking out for personal reasons.
There is no evidence that from the CRA. However, it is reasonable to conclude he contacted them on his own time and that he used their taxpayer information for his own personal reasons. This substantiates management's initial concern that he was using Rapid as a tool for researching taxpayers' backgrounds for his own social purposes.
Unauthorized Access and Conflict of Interest Pertaining to
accessed the taxpayer information of and this materially assisted him entering into a relationship with her. Although he at first denied doing so, by his own admission, he accessed her taxpayer information in January and October of 2003, in both cases starting with a generic Rapid Option T search and narrowing the field down to her specific account. The information he obtained from the accessed screens (Rapid Options E, I, and DD.3 for 2000, 2001 and 2002) included her social insurance number, address, telephone number, date of birth, marital status, income and employment history. He offered no rational justification for making the accesses and they do not appear to be related to his authorized workload. It is unlikely that he was attempting to locate the owner of a delinquent janitorial

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restaurant where conduct an option T sear her social insurance numerated that but had not that he stated he met he and they were roommate conclude that	rch for her account because her be from the restaurant's payr during 2003 when he made the tyet entered into a relationship at a club, which he didn't ider as during late 2004 and 2005. accessed Rapid for his owr	e, he would not have had to e would have already obtained foll records. It is significant that e accesses, he knew of with her. It is also significant intify, during the summer of 2004. Thus, it is reasonable to a personal use and benefit, and situation when he entered into a
CONCLUSION		•
		Suppose and the suppose of the suppo
	ed during this investigation determined. Burnaby Fraser TSO, violating and received and received.	
receiving 55 and sendir Level One Unacceptab Unacceptable Activity. in nature to or from sister;	ng one email on Microsoft Outlo le Activity. He received 269 en	onic Networks' Usage Policy by book deemed to contain content of nails that were deemed Level Two ent 81 that were deemed personal his former room-mate; his friend.
violated the Code of Emade an unauthorized access to taxpayer information of Rapid to the taxpayer	access in Rapid to his own resormation of neighbours and his a Rapid to the address of an unauthorized disclosure to e made an unauthorized access his cousin; when he repersonal reasons; and when	iffict of Interest Policy when he sidential address and gained mother; when he made an one of his CRA him about a taxpayer who lived in

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SUPPORT DOCUMENTS ON FILE

Notes, statements, and other relevant documents are held on file.

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